

UNITED STATES DISTRICT COURT  
WESTERN DISTRICT OF WASHINGTON  
AT SEATTLE

KEVIN COOPER,

Plaintiffs,

v.

UNIVERSITY OF WASHINGTON, *et al.*,

Defendants.

No. C06-1365RSL

ORDER GRANTING DEFENDANTS'  
MOTION FOR SUMMARY  
JUDGMENT

This matter comes before the Court on “Defendants’ Motion for Summary Judgment” on all of plaintiff’s claims. Dkt. # 11. Summary judgment is appropriate when, viewing the facts in the light most favorable to the nonmoving party, there is no genuine issue of material fact which would preclude the entry of judgment as a matter of law. The party seeking summary dismissal of the case “bears the initial responsibility of informing the district court of the basis for its motion, and identifying those portions of ‘the pleadings, depositions, answers to interrogatories, and admissions on file, together with the affidavits, if any,’ which it believes demonstrate the absence of a genuine issue of material fact.” Celotex Corp. v. Catrett, 477 U.S. 317, 323 (1986) (quoting Fed. R. Civ. P. 56(c)). Once the moving party has satisfied its burden, it is entitled to summary judgment if the non-moving party fails to designate “specific facts showing that there is a genuine issue for trial.” Celotex Corp., 477 U.S. at 324. “The mere existence of a scintilla of evidence in support of the non-moving party’s position is not

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1 sufficient,” however, and factual disputes whose resolution would not affect the outcome of the  
2 suit are irrelevant to the consideration of a motion for summary judgment. Arpin v. Santa Clara  
3 Valley Transp. Agency, 261 F.3d 912, 919 (9th Cir. 2001); Anderson v. Liberty Lobby, Inc.,  
4 477 U.S. 242, 248 (1986). In other words, “summary judgment should be granted where the  
5 nonmoving party fails to offer evidence from which a reasonable jury could return a verdict in  
6 its favor.” Triton Energy Corp. v. Square D Co., 68 F.3d 1216, 1221 (9th Cir. 1995).

7 Taking the evidence presented in the light most favorable to plaintiff and having  
8 heard the arguments of counsel, the Court finds as follows:

9 In February 2001, plaintiff, an employee of the University of Washington’s  
10 Computing and Communications Department (“C&C”), used his University e-mail account to  
11 send what can charitably be described as a vulgar and aggressive e-mail to the United Way.  
12 After a United Way representative complained about the e-mail, the University issued a letter of  
13 counsel to Mr. Cooper regarding his inappropriate use of University resources. A month later,  
14 plaintiff received a favorable performance review and, on July 25, 2001, a raise.

15 In September 2001, Mr. Cooper made a complaint to Human Resources in which  
16 he alleged that his career at C&C was over because:

- 17 ● a co-worker had distributed a harsh critique of Mr. Cooper’s work on July 12, 2001;
- 18 ● his supervisor refused to address this criticism;
- 19 ● he was perceived differently at C&C after it became known that he had sent the  
20 February 2001 e-mail to the United Way; and
- 21 ● he did not get an interview for a position at C&C’s Student Systems Information  
22 Services.

23 At the time of these complaints, Mr. Cooper had already obtained a position at the University’s  
24 Medical Center Information Systems (“MCIS”): he announced his resignation from C&C on  
25 September 28, 2001, shortly after meeting with the human resources representative. Four days  
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1 later, plaintiff was placed on Home Assignment for the duration of his two week notice period  
2 and his access to the University mainframes and development machines was cut off. Apparently  
3 as a result of a miscommunication, plaintiff's University e-mail account was also closed.  
4 Although this mistake was rectified almost immediately, plaintiff lost most of his e-mails. To  
5 make matters worse, when Mr. Cooper started his new job with MCIS, his employment records  
6 were not transferred and he was assigned a "hire date" of October 15, 2001, rather than the date  
7 on which he first began working for the University in 2000. This error took considerable time  
8 and effort on the part of plaintiff and an MCIS payroll employee to resolve, but Mr. Cooper was  
9 ultimately credited with and paid for 275.99 hours of accrued vacation time.

10 On November 26, 2001, Mr. Cooper requested that the University Complaint  
11 Investigation and Resolution Office ("UCIRO") investigate his allegations that C&C had  
12 discriminated, harassed, and retaliated against him. In his request, Mr. Cooper again mentioned  
13 the four items raised with Human Resources in September 2001. He also challenged his  
14 supervisor's decision to place him on Home Assignment insofar as the decision reflected an  
15 unfounded concern that Mr. Cooper might become physically violent and/or pose a risk to the  
16 University's computer systems. Finally, Mr. Cooper demanded to know why he was forced out  
17 of his office as if he had been fired and why his e-mail account, which contained e-mails that  
18 would support his claim of discrimination, had been deleted.

19 On June 28, 2002, UCIRO issued its Report of Investigation, concluding that Mr.  
20 Cooper's allegations were unfounded. Mr. Cooper took particular issue with the part of the  
21 report that addressed his objection to being classified as a threat or risk. In that section, the  
22 investigator recounted two workplace incidents. The first involved Mr. Cooper's e-mail  
23 response to the criticisms of his co-worker, Tim McAllister. The investigator found these  
24 e-mails disquieting and noted that Mr. Cooper's intent was unclear. The second event involved  
25 Mr. Cooper's September 28, 2001, meeting with Ron Boerger, the human resources  
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1 representative. During the UCIRO investigation, Mr. Boerger reported that Mr. Cooper was  
2 agitated enough at the beginning of their September 28th meeting that Mr. Boerger mentally  
3 calculated whether he could get to the door of his office should the situation escalate. Although  
4 the investigator noted that these incidents were ambiguous as far as Mr. Cooper's actual intent  
5 was concerned, UCIRO concluded that the University had acted reasonably in response to an  
6 uncertain situation and that plaintiff's Home Assignment was not retaliatory.

7           Mr. Cooper took great offense at what he perceived as unsupported allegations of  
8 violence. He began sending e-mails to Mr. Boerger demanding an explanation for what he told  
9 the UCIRO investigator. At Mr. Cooper's request, Amanda Paye, the Human Resource  
10 manager, did an investigation to determine whether Mr. Boerger violated any workplace rules or  
11 policies in his handling of the September 28, 2001, meeting. Ms. Paye determined that Mr.  
12 Boerger did not violate a policy or performance expectation.

13           Through the summer and fall of 2002, Mr. Cooper continued to contact University  
14 employees in an attempt to correct his hire date and recover his lost vacation benefits. Mr.  
15 Cooper asserted that the payroll problem, and his inability to have it corrected in a timely  
16 manner, were caused by Mr. Boerger and/or C&C as retaliation for the initial September 28,  
17 2001, complaint to Human Resources. In a post script to a December 5, 2002, e-mail, Mr.  
18 Cooper writes: "Ron Boerger: You are a classless liar for what you did to me. You must be  
19 incredibly thankful that Amanda covered it up for you." On December 11, 2002, the  
20 University's Compensation Office confirmed that Mr. Cooper was hired in 2000 and that he was  
21 entitled to vacation benefits throughout his term of employment.

22           For reasons that are not clear from the record, the University's suspension of  
23 football coach Rick Neuheisel prompted another round of e-mails from Mr. Cooper in June  
24 2003. This time, he addressed the e-mails to Mr. Boerger, Ms. Paye, Mike Keller (the UCIRO  
25 investigator), the President of the University, and The Daily (the campus newspaper). Mr.  
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Cooper suggested that Ms. Paye should “sick that LYING PIG BOERGER on slick Rick! Have Ron do ANOTHER hatchet job! Rick is a big fish, so maybe you need to do the hatchet job Amanda. God knows you have all the skills! . . . When it comes to RETALIATION, YOU GUYS ARE THE BEST!” Mr. Cooper also edited the privilege notice below his signature block to state: “Also, RON BOERGER and AMANDA PAYE are LYING PIGS! (WHOOOPS, I ALMOST FORGOT MIKE KELLER).” In a second e-mail addressed to “Ron and morally depraved UCIRO employees,” Mr. Cooper sarcastically noted that “I assume that I still hold the title of most ‘violent’ employee on campus. I wear it with honor.”

Mr. Boerger, Ms. Paye, and Mr. Keller all raised concerns regarding these e-mails and Ms. Paye requested that Mr. Cooper’s conduct be discussed at the workplace violence assessment meeting scheduled for that Friday. After concluding that the e-mails were harassing, if not threatening, the assessment committee recommended that Mr. Cooper’s employment be terminated for violation of the workplace violence policy and that he be barred from the University campus. The recommendation was conveyed to Tom Martin, the appointing authority for Mr. Cooper’s position, who asked to review the e-mails. Mr. Martin was shocked by the content of the e-mails and concurred with the committee’s recommendation. Mr. Cooper’s employment was terminated on June 19, 2003, and he was prohibited from entering the campus of the University of Washington or Harborview Medical Center except to seek emergency medical care. Mr. Cooper requested and obtained two levels of review of his termination: the decision to dismiss Mr. Cooper was affirmed at both levels. This action was filed in state court on August 16, 2006.

**(1) Retaliatory Discharge and/or Failure to Hire in Violation of RCW 49.60.210**

The Washington Law Against Discrimination (“WLAD”) makes it an unfair practice “for any employer . . . to discharge, expel, or otherwise discriminate against any person because he or she has opposed any practices forbidden in this chapter . . .” RCW 49.60.210(1).

1 To prove his claim of retaliation, plaintiff must show that (a) he opposed a practice forbidden by  
 2 the WLAD, (b) there was an adverse employment action taken, and (c) retaliation was a  
 3 substantial factor motivating the adverse action. See, e.g., Davis v. West One Automotive  
 4 Group, 166 P.3d 807, 813 (Wn. App. Aug. 30, 2007). Once a *prima facie* case of retaliation is  
 5 presented, the burden shifts to defendant to articulate a legitimate, non-retaliatory reason for the  
 6 adverse employment action. Renz v. Spokane Eye Clinic, P.S., 114 Wn. App. 611, 618 (2002).  
 7 Plaintiff bears the ultimate burden of persuasion, however, and must raise an inference of  
 8 retaliation to withstand a motion for summary judgment. If the employer identifies a legitimate,  
 9 non-retaliatory reason for the termination, plaintiff must rebut the employer's explanation by  
 10 showing that the proffered reason (a) has no basis in fact or (b) even if based in fact, was not  
 11 actually the motivating factor or (c) would be insufficient to motivate the adverse employment  
 12 action given the surrounding circumstances. Chen v. State, 86 Wn. App. 183, 190 (1997).

13 The first element of a retaliation claim is opposition to a practice forbidden by the  
 14 WLAD. Simply utilizing an employer-provided complaint process is not enough: the complaint  
 15 must challenge an event or practice made unlawful by the WLAD. An employee who opposes  
 16 an activity that is not, in fact, an unlawful employment practice will be protected from retaliation  
 17 only if "the opposition is based on a reasonable belief that the employer has engaged in an  
 18 unlawful employment practice." EEOC v. Crown Zellerbach Corp., 720 F.2d 1008, 1012 (9th  
 19 Cir. 1983). See also Graves v. Dep't of Game, 76 Wn. App. 705, 712 (1994) ("[A]n employee  
 20 who opposes employment practices reasonably believed to be discriminatory is protected by the  
 21 'opposition clause' whether or not the practice is actually discriminatory.").

22 Plaintiff's claim of retaliation is based on the September 2001 complaint in which  
 23 plaintiff objected to a co-worker's critique of his work and his supervisor's refusal to address the  
 24 criticism, complained that he was perceived differently at C&C after it became known that he  
 25 had sent the February 2001 e-mail to the United Way, and asserted that these two events had  
 26

1 cost him a position at C&C's Student Systems Information. None of the events about which  
2 plaintiff complained constitutes an unlawful employment practice under the WLAD, however,  
3 and no reasonable person could think otherwise. During all times relevant to this case, the  
4 WLAD prohibited employers from discriminating on the basis of "age, sex, marital status, race,  
5 creed, color, national origin, or the presence of any sensory, mental, or physical disability or the  
6 use of a trained dog guide or service animal . . . ." The WLAD does not insulate employees  
7 from adverse performance reviews or prohibit employment decisions based on characteristics  
8 other than those specified in the statute. Plaintiff has not provided any theory or argument that  
9 could transform Mr. McAllister's criticism of plaintiff's work, or his supervisor's alleged  
10 acquiescence therein, into unlawful discrimination.

11           The only protected characteristics identified by plaintiff in his opposition to  
12 defendants' motion for summary judgment are "sexual orientation" and "creed." The WLAD  
13 was amended in 2006 to add "sexual orientation" as a protected characteristic. Because  
14 discrimination based on sexual orientation was not an unfair practice at the time these events  
15 transpired, the Court need not consider plaintiff's strained claim that he was somehow  
16 complaining about sexual orientation discrimination. With regards to his "creed" argument,  
17 plaintiff maintains that any action taken against him because of the message conveyed in the  
18 United Way e-mail (such as the failure to interview him for the Student Systems job) constitutes  
19 discrimination based on creed. Thus, plaintiff argues, he was opposing a practice forbidden by  
20 the WLAD when he complained to Human Resources in September 2001.

21           Not wishing to repeat in this order the highly offensive and abusive language  
22 found in Mr. Cooper's e-mail to the United Way, the parties are invited to reread the e-mail, in  
23 its entirety, at this point. Plaintiff argues that the message contained in the e-mail is a statement  
24 of his "creed" against child molestation. The term "creed" is not defined in the statute and must  
25 therefore be given its ordinary, dictionary meaning. See, e.g., Burns v. City of Seattle, 161  
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1 Wn.2d 129, 141 (2007). “Creed” is generally understood as a brief, authoritative statement of  
2 principles or beliefs formally expressed and sincerely maintained. See, e.g., Webster’s Third  
3 New International Dictionary at 533. There is nothing brief, authoritative, or formal about Mr.  
4 Cooper’s February 2001 e-mail. Nor does the e-mail convey a positive message of belief or  
5 statement of principles regarding child molestation: it is nothing but an ugly, expletive-laced,  
6 diatribe against homosexuals and homosexuality. Although the WLAD must be liberally  
7 construed (RCW 49.60.020), it should not be interpreted so expansively as to sweep within the  
8 term “creed” every statement of opinion or belief to which the proponent is committed. “Creed”  
9 must be interpreted in the context of the statute as a whole and together with the related terms  
10 “age, sex, marital status, race . . . ,color, national origin, or the presence of any sensory, mental,  
11 or physical disability or the use of a trained dog guide or service animal.” Burns, 164 P.3d at  
12 481. The qualities and characteristics protected by the WLAD are not of a transient, changing  
13 type and are generally not dependent on the whim of the possessor. The term “creed” should  
14 not, therefore, be interpreted to capture individual convictions and opinions which, while  
15 strongly held today, could alter after reasoned argument or a change in circumstances. Such a  
16 construction would not further the purposes of the statute – namely the prevention and  
17 elimination of discrimination in Washington – and would instead protect from censure any and  
18 all opinions as long as they are firmly held.

19 Mr. Cooper’s attempt to label his vitriolic and bigoted attack on gay men in  
20 general and the United Way in particular as a “creed” is absurd and no reasonable person could  
21 believe that such a diatribe was protected activity under the WLAD. As for Mr. Cooper’s failure  
22 to obtain an interview for the Student Systems position, he has made no attempt to show that  
23 C&C’s decision to hire someone else was based on a protected characteristic. His argument has  
24 always been that Mr. McAllister’s criticism and/or the United Way e-mail poisoned his  
25 supervisors’ minds against him, making it unlikely that he would be able to advance within  
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1 C&C. Because an employee's work performance and unprotected speech can be considered by  
 2 an employer when making hiring decisions, Mr. Cooper has not shown that he opposed any  
 3 unlawful employment practice and has not, therefore, made out a *prima facie* case of retaliation.<sup>1</sup>

4 Even if the Court were to assume for purposes of this motion that the University's  
 5 consideration of the United Way e-mail and/or Mr. McAllister's criticisms could be considered  
 6 discriminatory, defendant has identified a legitimate, non-discriminatory, non-retaliatory reason  
 7 for Mr. Cooper's discharge. Based on the record presented by the parties, what ultimately cost  
 8 Mr. Cooper his job was his intemperate response to the revelation that Mr. Boerger felt that Mr.  
 9 Cooper posed a potential threat. As summarized by Ms. Paye:

10 Kevin was very upset about that particular comment and I talked with him several  
 11 times about it. Since then, we've heard from Kevin about every few months with  
 12 e-mails about how "evil" Ron and I are. We have deliberately decided to let them  
 go in the past.

13 Ron and I are a bit more concerned about this one – for Kevin to equate a  
 14 TOTALLY unrelated situation to Ron and me is a concern. Also, each time he  
 15 contacts us, it seems that his characterization of Ron's response/involvement  
 becomes more extreme and outside the realm of what actually occurred.

16 Decl. of Bruce Heller (dated Aug. 16, 2007), Ex. 22. Ms. Paye was concerned enough about the  
 17 June 2003 e-mails that she changed her home contact information in the University's computer  
 18 system to a post office box. Mr. Keller, the UCIRO investigator who Mr. Cooper called a "lying  
 19 pig" and "morally depraved," expressed his trust in the workplace violence assessment system  
 20 but said he would keep his door locked for a while if the committee concluded that no action  
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22 <sup>1</sup> In his November complaint to UCIRO and thereafter, Mr. Cooper alleged that he was put on  
 23 Home Assignment, had his e-mails deleted, was deprived of his vacation benefits, and was accused of  
 24 potentially threatening behavior in retaliation for filing his September 2001 complaint with Human  
 25 Resources. As discussed above, the September 2001 complaint was not protected activity because none  
 26 of the events described constituted, or could reasonably be thought to constitute, discrimination under the  
 WLAD. Because none of Mr. Cooper's complaints involved employment practices made unlawful by the  
 WLAD, there could be no retaliatory discharge or failure to hire under the statute. See Graves, 76 Wn.  
 App. at 712.

1 was necessary. Given the fact that Mr. Cooper's interactions with certain University employees  
2 were becoming more aggressive and less reasonable over time, the workplace violence  
3 assessment committee could reasonably conclude that Mr. Cooper was harassing fellow  
4 employees in violation of the University of Washington Policy and Procedure on Workplace  
5 Violence. After reviewing the June 2003 e-mails, Mr. Martin, the appointing authority for Mr.  
6 Cooper's position, agreed with the committee's recommendation and terminated Mr. Cooper's  
7 employment.

8           Plaintiff attempts to show that the University's concerns regarding workplace  
9 harassment were merely pretext and that he was actually being forced out of his job to punish  
10 him for complaining about Mr. Boerger and C&C. Mr. Cooper argues that the University has  
11 offered "fundamentally different justifications" for his firing. There is no evidence from which  
12 one could find any inconsistencies, much less a "fundamental" inconsistency. According to the  
13 letter of termination, the appointing authority, and the human resources consultant, Mr. Cooper  
14 was fired for sending harassing e-mails in violation of the workplace violence policy. The only  
15 contrary statement identified by plaintiff is a response to an inquiry regarding unemployment  
16 benefits in which the human resources consultant states that Mr. Cooper was fired for an "error  
17 of judgment/failure to meet communication standards." This explanation, while exceptionally  
18 generous to Mr. Cooper, is an accurate characterization of Mr. Cooper's conduct and, although  
19 using different language, does not constitute a "fundamentally different justification" for the  
20 adverse employment action.<sup>2</sup>

21           Plaintiff also argues that other University employees engaged in similar conduct  
22 but were not terminated or barred from the University campus. It is clear from the evidence  
23 provided that Mr. Simonsen's conduct was not sufficiently similar to provide a fair comparison.

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25           <sup>2</sup> Because there is no evidence that the members of the workplace violence assessment committee  
26 harbored a discriminatory animus toward plaintiff, the issue of Mr. Martin's independence or lack thereof  
when reviewing the committee's recommendation is irrelevant.

1 By all accounts, Mr. Simonsen's anger was aimed at a third party, not a co-worker, and the fact  
2 that he may have used profanity in discussing this situation with a supervisor does not give rise  
3 to an inference that the supervisor was in any way harassed or intimidated.<sup>3</sup> With regards to Mr.  
4 McAllister's behavior, there is no evidence that his harassing and intimidating behavior was ever  
5 brought to the attention of Human Resources or UCIRO. Although Mr. Benson was clearly  
6 uncomfortable with Mr. McAllister's conduct, the record shows that the matter was handled  
7 within his workgroup and resulted in a letter of reprimand from his manager. When Mr. Benson  
8 heard of other employees who had similar trouble with Mr. McAllister, he declined to get  
9 involved and was unable to convince them that they should complain to more senior  
10 management. Mr. Cooper's conduct, by contrast, was brought to the attention of Human  
11 Resources and UCIRO because the harassing and intimidating conduct was aimed at employees  
12 therein who took the step of requesting a workplace violence assessment. Plaintiff has failed to  
13 show that Mr. Simonsen and Mr. McAllister were similarly situated and has failed to rebut the  
14 employer's legitimate, non-retaliatory justification for the adverse employment action.

## 15 (2) Wrongful Discharge in Violation of Public Policy

16 Plaintiff argues that his termination violated Washington's public policies against  
17 retaliation and the improper withholding of wages. To succeed on his claim of wrongful  
18 discharge in violation of public policy, plaintiff must establish four necessary elements: (a) that  
19 a clear public policy exists; (b) that discouraging the conduct in which Mr. Cooper engaged  
20 would jeopardize the public policy; (c) that the public-policy-linked conduct caused the  
21 dismissal; and (d) that defendants have not presented an overriding justification for the  
22 dismissal. Roberts v. Dudley, 140 Wn.2d 58, 64-65 (2000). While it is clear that the WLAD  
23 provides the foundation for a public policy prohibiting adverse employment action for opposing  
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25 <sup>3</sup> To the extent Mr. Simonsen's conduct mirrored Mr. Cooper's conduct, they were treated  
26 similarly: the use of University resources, namely their e-mail accounts, to harass third-parties with  
coarse language was investigated and resulted in counseling.

1 discrimination in the workplace, Washington courts have been cautious when applying the  
2 public policy exception to the at-will employment doctrine. The exception is a narrow one and  
3 will generally be applied “only when offensive conduct would otherwise go unredressed.”  
4 Blinka v. Wash. State Bar Ass’n, 109 Wn. App. 575, 586 (2001). Mr. Cooper’s claim of  
5 retaliation for opposing discrimination falls within the scope of the WLAD, and plaintiff should  
6 not be permitted to do an end run around the elements of the statute by asserting a tort claim for  
7 the same conduct.

8           Even if such an end run were allowed, plaintiff is unable to satisfy the second,  
9 third, and fourth elements of his public policy claim. Discouraging complaints such as Mr.  
10 Cooper’s would not jeopardize the public policy against discrimination. Mr. Cooper complained  
11 that his supervisors did not like him because of the opinions expressed in the United Way e-mail  
12 and/or because Mr. McAllister criticized his work. Such complaints do not involve  
13 discrimination based on any characteristic protected by the WLAD and discouraging such  
14 complaints would have no effect on the public policy against discrimination. As discussed  
15 above, defendant had a legitimate, non-discriminatory, non-retaliatory justification for  
16 terminating plaintiff’s employment and barring him from the University’s campus because it  
17 reasonably believed that plaintiff’s reaction to what he considered unwarranted attacks on his  
18 work ethic and character violated the University’s workplace violence policy. Plaintiff cannot,  
19 therefore, establish a causal nexus between his complaints and his termination.

20           Mr. Cooper also argues that the University discharged him for complaining about  
21 the unlawful withholding of his wages or other benefits. Assuming RCW 49.52 *et seq.*  
22 establishes a clear public policy against the withholding of accrued vacation benefits, plaintiff  
23 has failed to raise a genuine issue of material fact regarding a violation of the statute: his  
24 allegations of intent, a necessary element of a claim under RCW 49.52.050, are not only  
25 unsupported but contradicted by his acknowledgment that a University employee worked  
26 diligently to correct his employment records and recover the lost vacation hours. In addition,

1 plaintiff has failed to raise an inference that his complaints regarding his lost vacation benefits,  
 2 as opposed to his harassment of co-workers, caused his termination. His claim of wrongful  
 3 discharge in violation of public policy fails as a matter of law.

4 **(3) Section 1983**

5 Plaintiff asserts that the charges which resulted in his termination and banning  
 6 were so defamatory that the University was obligated to provide him with a pre- or post-  
 7 termination hearing to clear his name. The publication of stigmatizing charges in the process of  
 8 dismissing a public employee triggers due process protections. See Board of Regents v. Roth,  
 9 408 U.S. 564, 573 (1972). A charge is “stigmatizing” if the character and circumstances of the  
 10 allegation are such as “might seriously damage [plaintiff’s] standing and associations in his  
 11 community” or may “foreclose[] his freedom to take advantage of other employment  
 12 opportunities.” Paul v. Davis, 424 U.S. 693, 709-10 (1976). To establish a right to a name-  
 13 clearing hearing, an employee must also show that “(1) the accuracy of the charge is contested;  
 14 (2) there is some public disclosure of the charge; and (3) the charge is made in connection with  
 15 termination of employment.” Mustafa v. Clark County Sch. Dist., 157 F.3d 1169, 1179 (9th Cir.  
 16 1998) (*quoting* Matthews v. Harney County, 819 F.2d 889, 891-92 (9th Cir. 1987)).

17 There is a split in the circuits regarding whether the publication element is  
 18 satisfied if the employer limits dissemination to its own internal departments and processes. See  
 19 Olivieri v. Rodriguez, 122 F.3d 406, 408 (7th Cir. 1997) (listing cases). The Ninth Circuit has  
 20 not addressed this issue, but the Court finds that the rule adopted in the First, Third, and Seventh  
 21 Circuits – that plaintiff must show that defendant publicized to the community or potential  
 22 employers the grounds for plaintiff’s dismissal – is preferred. Such a rule ensures that liability  
 23 under § 1983 arises only where the state, rather than plaintiff or a third party, has caused the  
 24 constitutional violation. Communications within the University designed to implement the  
 25 workplace violence policy and enforce the termination and bar decisions cannot, therefore,  
 26 satisfy the publication element. Nor is there any evidence that the University disclosed the

1 grounds for plaintiff's discharge to any third party. In fact, plaintiff argues in another context  
 2 that the University's response to a third party's inquiry regarding unemployment benefits was so  
 3 watered down as to be untruthful. Permitting a constitutional claim where the University has not  
 4 publicized the grounds of the dismissal would vitiate the at-will doctrine and raise constitutional  
 5 concerns regarding virtually every employment decision. There being no publication to third  
 6 parties, plaintiff's § 1983 claim fails as a matter of law.<sup>4</sup>

#### 7 **(4) Blacklisting in Violation of RCW 49.44.010**

8 In his complaint, plaintiff alleges that the University has "wrongfully caused to be  
 9 published false and/or materially misleading statements regarding plaintiff's character and/or  
 10 conduct for the purpose of preventing plaintiff from obtaining employment within or outside of  
 11 the University of Washington in violation of RCW 49.44.010." Complaint at ¶ 7.2. The statute  
 12 cited by plaintiff precludes wilful and malicious "blacklisting" and provides criminal penalties  
 13 for such conduct. Assuming for purposes of this motion that this criminal statute is a sufficient  
 14 basis for a civil action on behalf of the person injured (see Dick v. N. Pac. Ry. Co., 86 Wash.  
 15 211, 221 (1915)), plaintiff has not shown that the University published the grounds for his  
 16 dismissal (see above) or otherwise circulated his name to prospective employers for the purpose  
 17 of preventing plaintiff from securing employment. Plaintiff seems to argue that the University's  
 18 refusal to rehire him constitutes "blacklisting." Neither the historic circumstances that gave rise  
 19 to the statutory ban on blacklisting nor the relevant case law supports plaintiff's claim that he  
 20 was "blacklisted" simply because his former employer refused to rehire him. The Court declines  
 21 plaintiff's invitation to expand the reach of RCW 49.44.010 beyond what is commonly  
 22 understood by the term "blacklisting."

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24 <sup>4</sup> In a footnote, plaintiff asserts a First Amendment claim based on his termination and banning.  
 25 Response at 23 n.7. No argument or explanation is given in support of this claim and the Court will not  
 26 consider it further.

### **(5) Wrongful Discharge in Violation of Promises Contained in Manuals**

Plaintiff argues that the University's policies and manuals contained promises that he could complain without fear of retaliation and that he could get an independent supervisory review of the adverse employment action. Plaintiff makes no attempt to explain why the Court should convert these promises into a public policy on which a tort claim for wrongful discharge could be based. If the University breached an enforceable promise, a contract claim should have been asserted. Otherwise, this second iteration of plaintiff's wrongful discharge claim fails because he has not identified an underlying public policy.

**(6) Tortious Interference with Business Expectancy and/or Relationships**

Plaintiff did not respond to the University's motion for summary judgment on this claim. Because the University cannot interfere with its own business relationships and no improper purpose for the bar order was shown, this claim fails as a matter of law.

For all of the foregoing reasons, defendant's motion for summary judgment as to all of plaintiff's claims is GRANTED.

Dated this 8th day of November, 2007.

Mr S Casnik

Robert S. Lasnik  
United States District Judge